

# Unified Land Development Code (ULDC) and Alachua County Code Updates

Jeff Hays, Growth Management Director Angeline Jacobs, Planner

Presentation to the Alachua County Board of County Commissioners (BoCC) August 22, 2023

# **Topics Being Presented for Board Direction:**

#### **ULDC BoCC Directed Update:**

Community Engagement Process and Expanded Notification

#### **ULDC Florida Statute (F.S.) Update:**

• Electric Substations F.S. § 163.3208

#### **ULDC Staff Initiated Update:**

- Stormwater Management- Rainfall Criteria and Volumes
- Special Use Permit & Special Exception Denial Limitations
- Use Table & Chapter 404 Use Regulations Correlated Scrivener Errors

#### Alachua County Code Staff Initiated Update:

• Chapter 39.5. Housing Initiatives Partnership Administration.

## **ULDC Amendment: BoCC Directed**

### **Community Engagement Process & Expanded Notification**





#### Background

**August 24,2021**: Equity Work Plan Phase 1 adopted by County Commission – Equity Strategic Leadership Team (Cohort 1) identified Growth Management for departmental goal setting.

**January 2 4, 2023**: Staff updated the Board on Growth Management equity work including comprehensive planning, best practices review, and community engagement.

 The Board directed staff to examine and propose language for enhancing community engagement for development projects and land use issues as a shortterm goal within the larger Equity and Environmental Justice discussion.

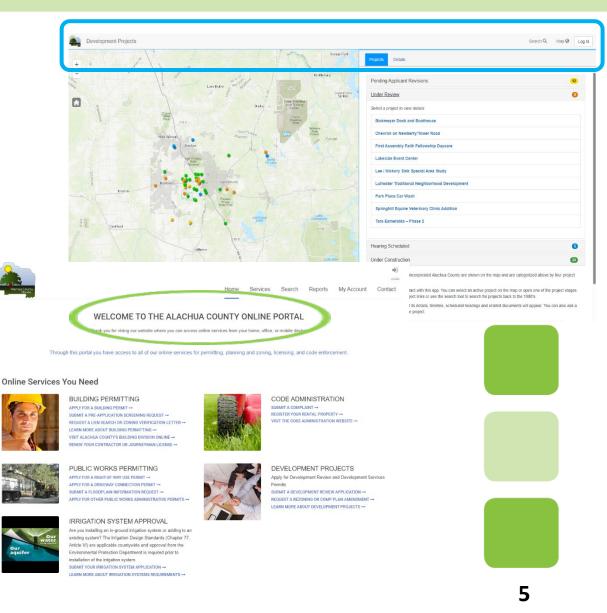
August 2 2, 2023: Community engagement process presentation to the Board.

# **Community Engagement Process**

#### **Online Visibility & Accessibility**

- MapGenius & Development Projects Websites.
- Use Citizenserve to increase public access for all Zoning, Site Plan Reviews, Building Permits, Code Enforcement, etc.

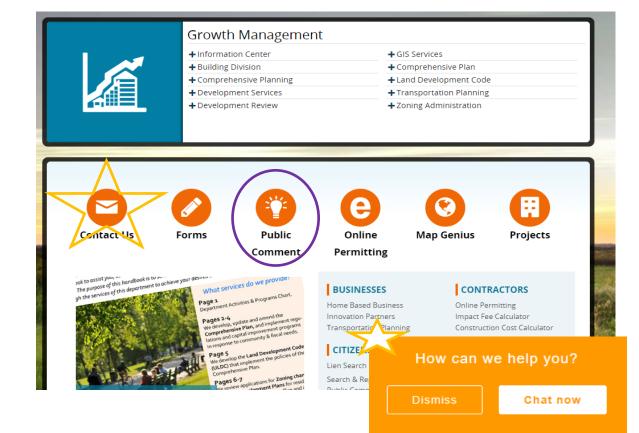
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	+ Building	Division		
	+ Comprehensive Planning		+ Land Development Code	
	+ Development Services		+ Transportation Planning	
	+ Develop	ment Review	+ Zoning Administration	
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# **Community Engagement Process**

#### **Online Discussion & Dialogue**

- Public comment tool.
- Website chat functionality.



Alachua County	
Alachua County Development Services Party Requests, Public Comment and Hearing Notification Requests	
Please complete the questions below to make a comment, equest Party Status or request public hearing notification are a solving Development Application. Name*	
<b>/our address</b> Please list your street address	
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(212) 123 4567	
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f you would like to provide a comment on the selected application, please select 'Provided' below and fill out the Comment section. Otherwise, please leave blank.	
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scheduled for this application, please select 'Requested' below. Otherwise, please leave blank.	
Select your answer 🗸	_
Submit	6

## **Community Engagement Process**

#### Written Engagement

- Site specific posted notification.
- Targeted postcard mailers.
- Published in Gainesville Sun.
- Proactive and ongoing conversations and outreach to advocacy groups and stakeholders.







#### **MEETING INFORMATION** Public access to this meeting can be accomplished as follows: • In person at the Alachua County Administration Building: Public comment will be token. 12 SE 1st Street, Second Floor, Jack Durrance Auditorium, Gainesville, FL \*Masks for vulnerable citizens are strongly encouraged. Live Meeting Coverage: The public may view meetings on the County's Video on Demand web site: http://alachua.granicus.com Written Public Comment may be submitted by one of the following met By mail to: Alachua County, Department of Growth Management, 10 SW 2nd Avenue, 3rd Floor, Gainesville, FL, 32601-6294 By email to: developmentreview@alachuacounty.us Online at: https://growth-management.alachuacounty.us/PublicCo An individual or entity wishing to participate as a party must provide the County with a writte request to be considered as a party. The request must include a factual basis for why the requestor believes he or she should be allowed to participate as a party. Please send your written request to be considered a party in a quasi-judicial public hearing no later than 7 calendar days prior to the hearing to https: //growth-management alachuat usion (BoCC) will consider written requests for party status at the outset of oversion county communication (obcc) with consider written induction to party status at the object of the hearing and made a determination of which requesting individuals or entities qualify for party status in the hearing. If an individual or entity intends to participate as a party and provide evidence, beyond testimony, at the public hearing, electronic copies of all evidence must b provided no later than 5 calendar days prior to the hearing. Please provide evidence at: https:/ A staff report for the application will be available upon request. Public comments will be also be ploaded periodically up to the day of the public hearing. Materials are also available upo equest at the Growth Management Department. 10 SW 2nd Avenue -3rd Floor, Gainerville I BoCC meeting agendas are published on the Alachua County web : nd are typically available by Friday before a Tuesday meeting If you have a disability and need an accommodation to participate in these meetings, please ontact the Alachua County Epual Opportunity Office at (352) 374-5275 at least 2 business days vior to the meeting. TTY users please call 711. (Florida Relay Service)

prefer to have no "alcohol allowed on the streets, period," but that reducing the number of hours it is allowed would put them in a better position to address the issue.

"It just doesn't seem to be a smart thing to mix people with cars, sitting in parking lots, sitting on the side of the roadway, with alcohol," Scott said. "That just doesn't seem to be a wise move."

be a wise move." Commissioners Desmon Duncan-Walker, Cynthia Chestnut and Ed Book all seemed to agree with Scott's position. "Ultimately, I'm leaning toward making sure our police department can function efficiently and effectively at keeping us all safe, and I hear Chief Lonnie Scott loud and clear," Duncan-Walker said. In an effort to find a bal-

ance between public safe-

ty and supporting local

businesses, Commissioner

Reina Saco spoke again in

favor of reducing the num-

ber of hours public drink-

ing is allowed, an idea Zika

"It makes zero sense," he said about reducing

the public drinking law by

Zika admitted his es-

tablishments don't serve

too many to-go drinks

and added he thinks

many residents are still

unfamiliar with the rules.

owned Dragonfly Sushi &

ville for more than two

Sake Company in Gaines-

decades, said his restau-

rant doesn't regularly

serve to-go drinks, but

that he has made efforts

to increase the vibrancy

In an effort to "acti-

vate" the sidewalk out-

side, Leung obtained a cafe permit to remove the

fencing around his out-

of downtown.

cido costina

Hiro Leung, who has

3 hours, "It's too many

also disagreed with.

rules.

NOTICE OF PUBLIC HEARING

The Alachua County Local Planning Agency will hold a public hearing Wednesday, March 22, 2023, at 6:00

pm or as soon thereafter as it may

be heard. The meeting will be held

in the John R. "Jack" Durrance Auditorium, Room 209, 12 SE 1st

Street, Gainesville, Florida to c

the following legislative item

Z22-000006 (Newberry Village Large Scale Comprehensive Plan Amendment)

A request by Bachelor Buttons LLC Holdings and Industrial Consultants and Management Company, owners, and CHW. Inc., agent, for a large-scale Comprehensive Plan text amendment to amend Oaks Mall Activity Center Policy 22.3 of the Future Land Use Element and Capital Improvements Element Table 1(d) on approximately 87.15 acres on parcel numbers 06329-000-000, 06331-000-000 and 06326-001-002 located at 8024 Newberry Road.

This meeting will allow for in person participation only. The public may attend in person at 12 SE 1st Street, Gainesville, FL, Second Floor, Jack Durrance Board Room.

COMMENTS/EVIDENCE

The public is encouraged to submit any written or photographic documents prior to the meeting to <u>https://growth-management.</u> <u>alachuacounty.us/PublicComment</u>

If an individual or entity intends to provide evidence, beyond testimory, at the public hearing, the individual or entity must provide electronic copies of all evidence to the appropriate County staff no later than 5 (five) calendar days prior to the hearing. Any evidence provided electronically will be entered into the record.

If any accommodations are needed for persons with disabilities, please contact the Alachua County Equal Opportunity Office at least two business days in advance at (\$25) 374-5275 (voice) or (\$52) 374-5284 TDD users, please call 711 (Florida Relay Service). Printed materials are available in alternate format upon request.

All persons are advised that, if they decide to appeal any decision made at this public hearing or meeting, they may need a record of the proceedings and, for such purpose, they may need to ensure that a verbatim record of the proceedings is made, which record includes the testimony and evidence upon which the appeal is to be based.

General Information: Staff Reports on the above items will be available on Friday of the week preceding the meeting. For further information call (352) 374-5249. Visit www.

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#### **Comprehensive Plan: Future Land Use Element**

**Policy 7.1.26** Land development regulations shall set forth required public participation methods for all comprehensive plan updates and amendments. Land development regulations shall also provide complementary or additional public participation methods to be used. For comprehensive plan amendments, these complementary methods shall include notification by mail or other methods to persons who own real property proximate to a proposed plan amendment as prescribed in the land development regulations, notifying them of the comprehensive plan amendment, its potential impact, opportunity for written and oral comment to be considered at the public hearings, and the schedule of public hearings.

**Policy 7.1.27 A Neighborhood Referral System** will enable representative neighborhood organizations to review and comment on land use and development cases prior to planning and zoning decisions made at public hearings by **expanding the notification procedures to include neighborhood organizations.** Representative neighborhood organizations will also provide a link to County government for educational and service provisions.

## **Current Regulations**

#### Sec. 402.14. - Procedure for mailed notice.

"When required, as shown in Table 402.12.1, notice shall be mailed to all individuals and property owners indicated below. Notice for neighborhood workshops shall be mailed by the applicant.

(a)To whom provided...

(4) Nearby property owners. The property owners listed below shall be mailed a written notice of a public hearing or workshop. ...Requirements for notice to abutting property owners shall mean those identified using the most recent available tax rolls at the time of development application.

a. Abutting property owners. **All property owners within five hundred (500) feet** of the boundaries of the property for application shall receive notice.

b. Abutting **properties designated rural agriculture.** If the parcel is located in an area designated rural/agriculture on the future land use map, all property owners **within one thousand three hundred twenty (1,320) feet** of the boundaries of the property for application shall receive notice.

c. Neighborhood and property owners' associations. If any dwelling within the required notification area is part of a neighborhood association or property owner's association, and that information is a matter of record with the department, the association shall receive notice.

d. **Registered associations or individuals to receive agendas.** All neighborhood associations or similar property owners' associations, or individuals that have registered with the department shall receive, at minimum, the agendas for public meetings that consider development applications in Alachua County....."

## **Expansion of Written Engagement**

#### **Examples of other jurisdictions mailing notification ranges**

<u>City of Gainesville</u>: 400 ft from subject property for all property owners; 1,320 ft (¼ mile) from subject property for registered HOA's and groups. Per Sec. 30-3.89B

Leon County: 4 mailing ranges: A-600 ft, B-800 ft, C-1,000 ft, D-Uses A, B or C ranges. All from subject property for property owners and registered HOA's and Business Associations. A per Sec. 10-7.403(7), B per Sec. 10-7.404(4)&(5), C per Sec. 10-7.405(4) & (5)

Sarasota County: **750ft** from subject property; **1,500 ft** from rural subject property for property owners and registered HOA's and organizations; Applicant notifies affected public agencies and municipalities. Sec 124-36(c)5(c)1.

Palm Beach County: **300ft** certified mail from subject property including HOA's and Associations, 301 ft to 500 ft regular mail; Special Areas have extended notification of **1,000 ft** certified mail and 1,500 ft regular mail; 5,280 ft (1 mile) regular mail for Counties and Municipalities; Registered parties, organizations, associations are provided notice. Per Article 2 Section 5 Notification Table 2.B.5.C

# **Expansion of Written Engagement**

## **ULDC Recommendations:**

- Expand mailed notification to:
  - 1,500 ft for property owners in Rural/Agriculture FLU
  - 750 ft for property owners all other FLU
- Email notification to Jurisdictions, School Board and registered Associations and individuals.
- Expand notice for Institutional and Industrial uses to 2,650 ft (1/2 mile).
- Refine requirements for neighborhood workshops and posted notice.

## **Outreach Recommendations:**

• Expand Neighborhood Referral System database.

Outreach:

**General Public** 

## **ULDC Amendment: Change in Florida Statute**

#### **Electric Substations**



#### Background

BoCC approved an addition of Sec. 404.50.6 in the Unified Land Development Code in April 2023 to comply with the 2006 Florida Statute, however this Florida Statute was revised July 1, 2023 by:

- Removing "distribution" from the Statute.
- Clarified that this substation review process covers both new and existing, but not solar facilities as solar facilities have their own standards.
- Redefined: "Electric Substation".
- Maintained same procedures and timeframes for the review.

## **Considerations**

#### Addressing statutory requirements:

- Removing the word "Distribution" throughout this section.
- Add language referencing the Solar exception.
- Update definition "to mean an electric substation, <u>including accessory</u> <u>administration or maintenance buildings and related accessory uses and</u> <u>structures</u>, which takes electricity from the transmission grid and converts it to <u>another voltage or <del>a</del></u> lower voltage so it can be distributed to customers in <del>the</del> <del>local area on the local distribution grid</del> through one or more <del>distribution</del> lines <del>less than 69 kilovolts in size</del>."

## **Discussion and Questions?**

#### Outreach:

General Public St Peter St Paul Community Council

Utility providers in our jurisdiction:

- Gainesville Regional Utilities
- Clay Electric Cooperative, Inc.
- Duke Energy
- Central Florida Electric Cooperative, Inc.
- Florida Power and Light Company

### **ULDC Amendments: Staff Initiated**

#### **Stormwater Management Rainfall Criteria & Volumes**



# **ULDC Article IX Stormwater Management § 407.91**

#### Background

- Our 2006 update resulted in less flooding and overflowing basins throughout the Unincorporated Alachua County.
- Recently discovered discrepancy in the reference to the required rainfall volumes in the Unified Land Development Code (ULDC) and staff propose to correct this by listing the rainfall volumes directly in the ULDC.

## **Proposed Changes**

#### **Current Volumes**

- Current ULDC references FDOT drainage manual.
- This is inconsistent with the original intent of referencing the Suwannee River Water Management District (SRWMD) rainfall criteria for all critical duration storm events.
- These values have been utilized since 2006.

Proposed Volumes					
Table 407.91.1 RAINFALL VOLUMES					
<u>Storm</u>	<u>Volume (Inches)</u>				
<u> 100 Year -1 Hour</u>	<u>4.40</u>				
<u> 100 Year – 2 Hour</u>	<u>5.40</u>				
<u> 100 Year – 4 Hour</u>	<u>6.72</u>				
<u> 100 Year – 8 Hour</u>	<u>8.00</u>				
<u> 100 Year – 24 Hour</u>	<u>11.04</u>				
<u> 100 Year – 3 Day</u>	<u>13.80</u>				
<u> 100 Year – 7 Day</u>	<u>16.00</u>				
<u> 100 Year – 10 Day</u>	<u>18.00</u>				

## **Discussion and Questions?**

#### Outreach:

**General Public** Local Engineering Firms



### **ULDC Amendment: Staff Initiated**

### **Special Use Permit & Special Exception Denial Limitations**



### Background

Our code does not address timeframes for Board denied applications for reapplying for a Special Exception or Special Use Permit for the same site and use, staff recommends a one-year limitation.

This is the same limitation for rezoning applications.

# **Proposed Changes**

#### **ARTICLE XVII. SPECIAL EXCEPTIONS**

#### Sec. 402.112.5. Limitations on Special Exceptions

If the BOCC denies an application for a Special Exception for a property, the applicant shall not resubmit an application for a Special Exception on any part of the same property for the same use for a period of twelve (12) months from the date of the denial of the Special Exception.

#### **ARTICLE XVIII. SPECIAL USE PERMITS**

#### Sec. 402.123.5. Limitations on Special Use Permits

If the BOCC denies an application for a Special Use Permit for a property, the applicant shall not resubmit an application for a Special Use Permit on any part of the same property for the same use for a period of twelve (12) months from the date of the denial of the Special Use Permit.

## **Discussion and Questions?**

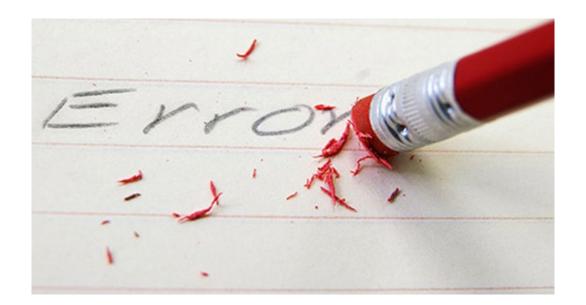
Outreach:

**General Public** 

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## **ULDC Amendments: Staff Initiated**

# Correlated Scrivener Errors in ULDC Article II Use Table & Chapter 404 Use Regulations





### Background

Staff noticed errors in the Use Table related to previous code updates that were not carried out through the ULDC and propose corrections.

Examples include:

- Naming conventions that are different.
- Duplicate and mislabeled Use Table sections.
- ULDC sections not updated to correlated uses identified in the Use Table.
- ULDC Sections not linked in the Use Table "standards" column.

## **Proposed Use Table Updates**

- Remove the duplicate Business and Prof. Services header and the associated uses.
- Update Residential Recreational Camp, by removing Residential.
- Update Accessory Living unit, by substituting Dwelling for Living.
- Update Private agricultural event center or arena, by substituting Rural and removing Private Agricultural.
- Adult or child care centers correcting reference to Sec. 404.31 in standards column.
- Theater or cabaret, sexually oriented; Media, sexually oriented; Sex Shop to reference Sec. 404.67 in the standards column.
- Restaurant, with drive-through to reference Sec. 404.68 in standards column.
- RV Park/Campground to reference Sec. 404.71 in standards column.
- Wholesaling, Warehousing, Storage and Distribution to reference Sec. 404.82.6 in standards column.
- Storage Yard to reference Sec. 404.83 in standards column.
- Agricultural uses, except as listed below add L in TOD/TND.
- Poultry or livestock raising on parcels less than 5 acres add L in TOD/TND.
- Educational facility, private add L to TOD/TND.
- Medical Marijuana add L in BR-1.
- Large Scale Retail add L in BH, remove L in ML.
- Land application of biosolids add SE to A-RB.
- Pluralizing of land use categories to match their corresponding code sections.

## **Proposed Correlated ULDC Section Updates**

#### Sec. 404.31. Adult or child care centers.

Adult or child care centers, as defined by F.S. Ch. 402.302 and F.S. Ch. 429.901, are allowed as limited uses in the R-1b, R-2, R-2a, R-3, RP, AP, BP, HM, BR, BR-1, BH, BA, BA-1, BW, ML, MS, MP, and MB districts, and as an accessory use in BR-1 district, and within a transit Oriented <u>Development's TODs</u>, subject to the following standards. Within the A, A-RB, RE, RE-1, R-1aa, R-1a, and R-1c districts, child care centers are only allowed by special exception and must be accessory to government buildings or facilities, civic organizations, places of worship, or hospitals. All adult or child care centers are subject to the following standards.

(a) Standards for all adult or child care centers.

(1) Licensing. An adult day care center or child care facility shall be licensed in accordance with Florida Statutes.

(2) Vehicle circulation. In addition to the requirements of Chapter 402, Article II, an applicant for a child care center shall provide a vehicular circulation plan showing onsite queuing and circulation based upon the location and number of patrons that utilize the facility.

(23) Recreational facilities. Outdoor recreational facilities shall be located in the rear yard for child care centers within residential zoning districts.

(<u>3</u>4) Landscaping. In addition to the landscaping requirements of Article IV of Chapter 407, one (1) additional shade tree per one thousand (1,000) square feet of outdoor play or activity area shall be installed.

(<u>4</u>5) Setbacks from residential. All stationary play equipment, dumpsters, garbage cans or recycling bins, and similar equipment shall be located at least fifty (50) feet from any abutting residential property line and <u>twenty-five (25)</u> feet from any abutting multi-family residential property.

(56) Hours of operation. Unless otherwise approved as part of a special exception, adult or child care centers within residential zoning districts areas shall not operate between the hours of 7:00 p.m. and 6:00 a.m.

(67) Parking. Parking areas for adult or child care centers that are located within the single-family residential districts shall be located to the side or rear of the principal building. Parking areas for child care centers located within <u>a</u> **t**<u>T</u>raditional **n**<u>N</u>eighborhood and <u>Transit Oriented Development's</u> <del>TODs</del> must meet all requirements of Chapter 407, Article VII, Traditional Neighborhood and <u>Transit Oriented Development's</u> <del>TODs</del>.

(7) Additional standards for child care centers.

(a) Vehicle circulation. In addition to the requirements of Chapter 402, Article II, an application shall provide a vehicular circulation plan showing onsite queuing and circulation based upon the location and number of patrons that utilize the facility.

(b) Additional standards for adult or child care centers approved by special exception.

(1) *Maximum building size.* The maximum size of the adult or child care center shall be conditioned as part of the special exception based on the size of the principal use, lot size, and compatibility with surrounding uses.

# **Proposed Correlated ULDC Section Updates**

#### Table 404.34.1 Educational Facilities and Future Land Use Categories.

- Add Mixed Use Row with L in both columns.

#### Sec. 404.34. Educational facility, public or private.

(a) Location.

- (1) Public educational facilities. Public educational facilities shall be allowed either as a limited use or by special use permit in all zoning districts, and within a Traditional Neighborhood or Transit Oriented Development's, except C-1, RM-1, BW, ML, MS, MP, and MB subject to the requirements of Table 404.34.1 below.
- (2) Private educational facilities. Private educational facilities shall be allowed either as a limited use or by special use permit in all zoning districts, and within a Traditional Neighborhood or Transit Oriented Development's, except C-1, RM-1, BW, ML, MS, MP, and MB subjects to the requirements of Table 404.34.1 below.
- (b) General standards. The following standards shall apply to all educational facilities.

(1) Accessibility.

a. Sites for all schools shall be located on publicly maintained paved roads.

b. Access to elementary and middle schools shall be available from a local road or on a residential collector road within existing or planned residential neighborhoods.

cb. Direct Access to middle and senior high schools shall be available either from a collector or arterial road or from a local road within 1,320 feet (1/4 mile) of a collector or arterial road if located within a Traditional Neighborhood or Transit Oriented Development.

<u>**d**</u> $\epsilon$ . All schools shall be linked with surrounding residential areas by bikeways and sidewalks.

<u>e</u>*d*. All schools shall be designed to accommodate public bus transportation and/or other means of public transit.

## **Proposed Correlated ULDC Section Updates**

#### Sec. 404.38 Homeless Shelter, principle use.

Homeless shelters as a principal use may be allowed by special use permit in every district except for A, A-RB, <u>BR-1</u> and C-1, subject to the following standards.

#### Sec. 404.41. Soup kitchen, accessory.

In any district except for **<u>BR-1</u>** and C-1, soup kitchens are allowed as accessory uses to government buildings or facilities, civic organizations, places of worship, or hospitals, subject to the following standards.

#### Sec. 404.83.5 Light Industrial

Light industrial uses include office, research and development, and small-scale manufacturing that take place in fullyenclosed structures. Manufacturing activities typically have no off-site impacts, do not require the bulk storage of raw materials outdoors, and may not require heavy volumes of traffic to supply materials. Light industrial uses are permitted in the ML, MS, and MP zoning districts, and within a Traditional\_Neighborhood or Transit Oriented Development's.

#### Sec. 404.87. Package treatment plant.

A package treatment plant may be allowed as a special use permit in any district, except for C-1, subject to the standards outlined in Chapter 407, General Development Standards, Section 407.114.

## **Discussion and Questions?**

Outreach:

**General Public** 

# **Alachua County Code Amendment: Staff Initiated**

### **Housing Initiatives Partnership Administration**





Alachua County State Housing Initiatives Partnership Program

### Background

Overdue housekeeping of Alachua County Code Chapter 39.5 to indicate that the administration and implementation of the local housing assistance program is the responsibility of the Department of Community Support Services who administer those programs.



## **Proposed Changes**

#### Sec. 39.5.07. Same -Administration and implementation.

(a) The Alachua County **Department of Community Support Services, effective as of Month XX, 2023,** Department of Growth Management shall be responsible for implementation and administration of the local housing assistance program.

(b) All or part of the administrative or other functions of the local housing assistance program may be contracted to a third person or entity, at the Board of County Commissioners' discretion, under the direct oversight of the <del>department of growth management</del> <u>Alachua</u> <u>County Department of Community Support Services, effective as of Month XX, 2023</u>.

(c) In administering the local housing assistance program, the responsibility of the <del>department</del> <del>of growth management</del> **Department of Community Support Services effective as of Month** <u>XX, 2023</u> shall include:

...

## **Discussion and Questions?**

Outreach:

**General Public**